There is nothing in the Act or its legislative history indicating that Congress considered the issue of how to accommodate stations operating on channels not encompassed by the basic service tier. Certainly Congress never considered that the costs of addressability that on-channel carriage in that situation could impose on cable systems could materially exceed the costs required to meet tier buy-through requirements or the impact of those costs on subscriber rates. Because these considerations go so far beyond anything that Congress contemplated in adopting the on-channel carriage requirement, the FCC should interpret that provision as it has proposed and leave resolution of channel assignment disputes involving stations whose channel is not encompassed by the basic service tier to negotiations between the cable operator and the affected broadcaster.

Amendment of Table of Markets.

Finally, Viacom notes that the United States Copyright
Office has stated that the FCC should not assume that if the FCC
revises its table of markets (Section 76.51 of the FCC's Rules)
the Copyright Office will necessarily be bound by the revised
list for determining copyright liability. Comments of United
States Copyright Office at 6. For the reasons set forth below,
Viacom believes that the position of the Copyright Office on the
market redesignation question requires that the FCC ensure that
any revision of its table of markets will not affect copyright
liability for carriage of some signals.

Under Section 614(i)(2) of the Act, if a station is inside a cable system's ADI but distant for copyright purposes, the cable system does not have to carry the station unless the station agrees to indemnify the system for its additional copyright liability. If the FCC amends the station's market listing in Section 76.51 so that the station becomes a "local" signal for copyright purposes, the cable system would be required under Section 614 to add the station. But if the Copyright Office subsequently refuses to accept for copyright purposes the FCC's redesignation of the station's market and still treats the station as a distant signal, the system will be subject to distant signal fees for carrying the station, perhaps even at the 3.75% rate for non-permitted independent stations. Hence, to prevent cable systems from having to carry local stations and then pay substantial distant signal fees for those stations in the event the Copyright Office does not adopt the FCC's revised table of markets, Viacom recommends that, where a station becomes "local" for copyright purposes by virtue of market redesignation, the FCC should permit a cable system to condition carriage of that station on an indemnification agreement. The FCC should also permit any such indemnification agreement to require such security as the cable system reasonably deems necessary (such as the station placing funds to pay potential copyright liability in escrow until the issue is resolved) to compensate the system for any additional copyright liability resulting from a determination by the Copyright Office that the station should still be treated as a distant signal for copyright purposes.

Conclusion

For the foregoing reasons, Viacom urges that the FCC, when it adopts rules in this proceeding, adopt the proposals made by Viacom in its original Comments and these Reply Comments.

Respectfully submitted,

VIACOM INTERNATIONAL INC.

George H. Shapiro

Robert Primosch Robert D. Primosch

ARENT, FOX, KINTNER, PLOTKIN & KAHN

1050 Connecticut Avenue, N.W. Washington, D.C. 20036-5339

Telephone: (202) 857-6022

Edward Schor

Edward Schor

Senior Vice President

General Counsel/Communications Viacom International Inc.

1515 Broadway

New York, New York 10036

Telephone: (212) 258-6121

/s/

H. Gwen Marcus

Senior Vice President and

General Counsel

Showtime Networks Inc.

1633 Broadway

New York, New York 10019

Telephone: (212) 708-1250

OF COUNSEL:
Stephanie Storms
Vice President, Law
and Government Relations
and
George Franciscovitch
Vice President, Counsel/Cable
Viacom Cable
P.O. Box 13
Pleasanton, California 94566-0811
(510) 463-0870

Katherine A. Hogan Senior Vice President, General Counsel/Entertainment Viacom International Inc. 1515 Broadway New York, New York 10036 (212) 258-6136

Sandy Ashendorf Vice President, Senior Counsel Law and Business Affairs MTV Networks 1515 Broadway New York, New York 10036 (212) 258-8373

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